1 2 3 4 5 6 7 UNITED STATES DISTRICT COURT DISTRICT OF COLUMBIA 8 CONFEDERATED TRIBES OF THE CHEHALIS | Case No.: 1:20-cv-01002 9 RESERVATION 420 Howanut Road 10 P.O. Box 536 DECLARATION OF CLARISSA SABATTIS Oakville, WA 98568 11 **TULALIP TRIBES** 12 6406 Marine Drive Tulalip, WA 98271 13 14 HOULTON BAND OF MALISEET INDIANS 88 Bell Road 15 Littleton, ME 04730 16 AKIAK NATIVE COMMUNITY P.O. Box 52127 17 Akiak, AK 99552 18 ASA'CARSARMIUT TRIBE P.O. Box 32249 19 Mountain Village, AK 99632 20 ALEUT COMMUNITY OF ST. PAUL ISLAND 2050 Venia Minor Road 21 P.O. Box 86 St. Paul Island, AK 99660 22 23 Plaintiffs, 24 25 **DECLARATION OF CLARISSA SABATTIS** Kanji & Katzen, P.L.L.C. 811 1st Ave., Suite 630 - Page 1

> Seattle, WA 98104 206-344-8100

v.

6

7

8

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

25

STEVEN MNUCHIN, SECRETARY, UNITED

STATES DEPARTMENT OF THE TREASURY 1500 Pennsylvania Ave., N.W. Washington, D.C. 20220

Defendant.

- I, Clarissa Sabattis, declare the following on the basis of personal knowledge to which I am competent to testify:
- 1. I am the Chief of the Houlton Band of Maliseet Indians ("Houlton Band" or "HBMI"), a federally recognized Indian tribal government.
- 2. The Houlton Band is governed by the Chief and a 6-member Tribal Council elected by the tribal membership for four-year staggered terms. The Houlton Band has 1,835 tribal citizens and 1,444 acres of trust lands located in Aroostook County in northwestern Maine.
- 3. The Houlton Band provides a variety of government services, such as a wellness center; medical services; a diabetes program; substance abuse counseling; behavioral health counseling; a tribal court; tribal infrastructure maintenance, including maintenance of roads; natural resources management and protection; vocational rehabilitation; Head Start; a youth program; an elder program, which feeds elders and provides social activities twice a week; tribal housing; social services, including child care and transportation assistance; and a domestic and sexual violence advocacy center.
- 4. The Houlton Band does not have any large businesses and no gaming enterprise to produce substantial revenue. The Houlton Band owns a number of small businesses that recently had begun to make a profit, including a campground and roller skating rink. For

instance, we upgraded the campground and doubled our revenue last year. Both of these

businesses frequently host parties and weddings.

8

9

10

Band created.

6.

11

12 13

14

15

16

17 18

19

20

COVID-19.

21 22

23

24

25

5. On March 16, 2020, I declared a Public Health Emergency on behalf of the Houlton Band of Maliseet Indians, which included a work-from-home order. Since that time, the Houlton Band has been working to build its staff's capacity to effectively and efficiently work from home. We are still in the process of procuring laptops, printers, and internet service for many of our employees. We are considering whether we will need to furlough some tribal employees, particularly those who cannot do their jobs remotely. Meanwhile, the Band has

incurred overtime costs for essential staff, including at the Emergency Operations Center that the

Because we had to shut down our elder program in response to the Public Health Emergency, we issued \$100 checks for the first week of closure to 125 elders who are on fixed incomes in our service area in order to defray the costs of their lost meals while we worked to set up an emergency food pantry and food deliveries to elders. This may not sound like a lot of money, but an unbudgeted \$12,500 is a major financial hit to the Houlton Band. We have also

nutritional needs of our membership, but we are looking for alternative space because we need to

transition the gymnasium into a quarantine facility for tribal members who are exposed to

been operating an emergency food pantry out of the tribal gymnasium in order to meet the

7. On March 16, 2020, the Houlton Band also closed its roller skating rink and partially closed its campground. The campground has some long-term rentals, which requires us

to keep it staffed and provide deep cleaning services. At the same time, we have had to cancel

3

8.

9

10

11

12

13

14 15

16

17

18

19 20

21

22

24

23

25

reservations (including upcoming bookings for large events involving the entire campground), and we are not accepting any further reservations, including for the busy summer season, at this time. We anticipate having to return deposits if we cannot reopen soon. Since the closures, we have continued to pay our employees at the campground and roller rink, but we do not have the funds to continue to do this.

- The Houlton Band operates a health center, which normally produces some third party revenue that supports two healthcare providers and two staff members, utilities, heat, phone, medical supplies, and office supplies. The health center is normally limited to routine visits and management of chronic health conditions, but we have had to transform the health center to cover acute, urgent care in response to the COVID-19 emergency. Other than COVID-19 testing, no patients are coming in, so we have lost the revenue that supports the health center and its staff. This is distressing not only because of our severe financial constraints, but the Houlton Band is located in a rural area with limited access to healthcare. Like many Native Americans, our membership suffers significant health disparities, including nearly double the incidence of diabetes of Maine's population and much higher rates of heart disease. Not only does this make our membership more susceptible to severe COVID-19 cases because the virus more acutely affects immunocompromised individuals, but they are staying home and not getting the care they need to manage their chronic conditions. While we are offering telephone triage services, I am concerned that some of our members will suffer substantial health setbacks as a direct result of not getting the in-person healthcare they need.
- 9. The Houlton Band is attempting to secure additional services and supplies to meet the unprecedented needs of our membership during the COVID-19 crisis. We do not have

existing governmental funds for this, so we need federal help through the CARES Act. In the meantime, I personally have been calling on connections in the community and nonprofit world to secure donations of personal protective equipment (PPE). So far, we only have enough PPE for our elders. We still need to procure additional PPE for our health center, the gymnasium (for the quarantine space we are creating), and staff members, as well as hand sanitizer, masks, and cleaning disinfectants for Houlton Band members. Likewise, our emergency food pantry was stocked initially with donations, but we have already gone through a one-time emergency shipment from Good Shephard Food Bank and need to purchase more supplies to support our community. We are exploring how we can expand our food bank and distribution efforts to include healthy fresh food. We have begun delivering hot meals to elders a couple of days a week and are helping the schools deliver meals to school age children, but we need resources to expand that effort. We are also exploring how to provide meals to children who do not have access through their schools.

10. We have focused our efforts on the most immediate needs of our membership in close proximity to the tribal government offices thus far, but Houlton Band members who live further away are beginning to call us in search of help with rent and food in the face of layoffs resulting from the COVID-19 crisis. We have been able to provide gift cards to grocery stores to a limited extent, but we need much more substantial resources to meet the growing need. We are also beginning to plan for longer term needs, such as continuing to provide internet connections (as well as laptops), so that our school age children can continue with their education remotely after the two-months of free service provided by Spectrum expire.

11. In response to the COVID-19 crisis, the Houlton Band established the Emergency
Operation Center, and I have personally been leading the Center because I have FEMA training
in emergency management and a background in public health. However, I cannot wear both
hats—Chief and Emergency Operations Manager—indefinitely. We desperately need funds to
hire an Emergency Operations Manager to help us get through the immediate needs of the
pandemic (including establishing drive-up COVID-19 testing and expanding the services I
described above) and to plan for challenges to come, such as mass immunization when a vaccine
becomes available. We do not have the funds for this.

- 12. As of the date of this Declaration, the Houlton Band's COVID-19 measures have been effective in keeping COVID-19 from the Band's membership. All Houlton Band members who have been tested for COVID-19 have tested negative. However, there are cases in the Town of Houlton, and we do not know if we will be able to continue to keep the virus at bay.
- The Houlton Band has submitted the certification form through the Department of 13. Treasury web portal necessary to participate in the disbursement of CARES Act Title V funding, so that it is eligible to receive a portion of the \$8 billion set aside for Tribal governments. The COVID-19 pandemic has imposed substantial financial needs and hardships on the Houlton Band. We need CARES Act funds to be able to meet the needs of our members.

I declare under penalty of perjury that the foregoing is true and correct. Executed on April 18, 2020.

/s/ Clarissa Sabattis_ Clarissa Sabattis

25